Is Fertility Too Low? Capital, Transfers, and Consumption

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Background

- Already, 46% of world population lives in countries where fertility is below replacement.
- Population aging is coming and many countries must assess whether fertility is too low.
- According to the UN survey of governments in 2009
 - 56 countries view it as too high
 - 51 countries view it as **too low**
- Here we ask: What level of fertility is "best" for minimizing dependency and maximizing support in the long run (stable population)?



Our approach

- Fertility decline has two fundamental effects
 - It reduces the relative number of children, makes the population older, and raises old age dependency on the working ages.
 - It slows population growth which allows either lower saving rates or more capital per worker, raising consumption.
- At high levels of fertility, these two work in the same direction and fertility decline has unambiguously favorable economic effects.
- At low levels of fertility, the age structure effect turns negative and eventually outweighs the population growth effect.



National Transfer Accounts (NTA)

- We use National Transfer Accounts (NTA) to assess steady state macroeconomic effects of fertility for 30 countries in Africa, Asia, Latin America and the Caribbean, and the West.
- Technical details are discussed in the full paper.
- Information about NTA is available at <u>www.ntaccounts.org</u>. Also information for free download of our new NTA book: *Population aging* and the generational economy: A global perspective

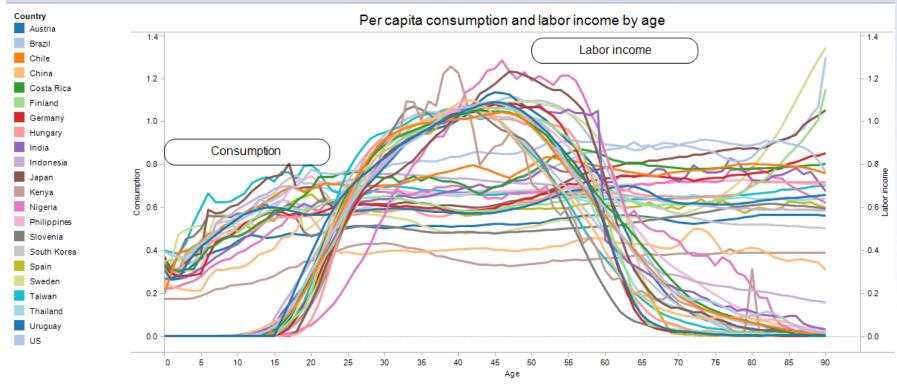


How NTA measures consumption and labor income

- Profiles are averages for males and females.
- Consumption includes
 - Private expenditures, imputed to individuals within each household
 - Public in-kind transfers (e.g. education, health care)
- Labor income includes
 - Wages, salaries, fringe benefits before tax
 - 2/3 of self employment income
 - Average includes 0's.
- To standardize, divide each economy's age profiles by average labor income ages 30-49.



Age profiles of NTA labor income and consumption for 22 countries around the year 2000

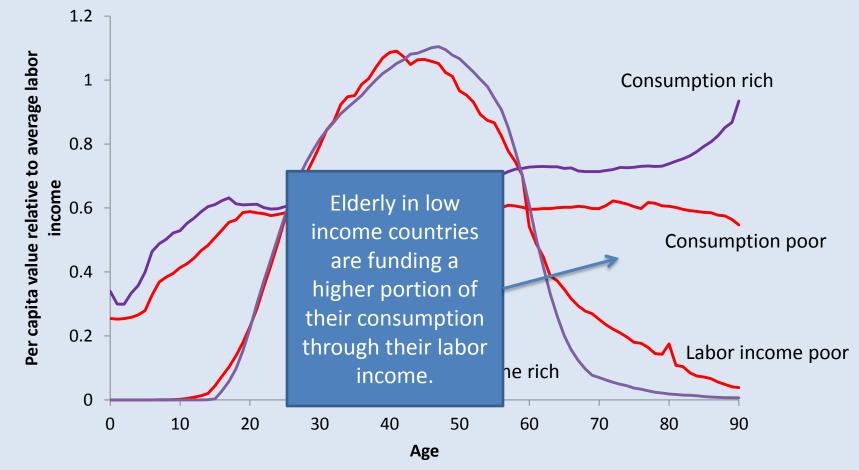


All values expressed relative to the average of per capita labor income for the 30-49 age group. Source: www.ntaccounts.org. See Lee and Mason 2011 Population Aging and the Generational Economy: A Global Perspective for more information.

Share



Profiles of labor income and consumption High and low-income countries

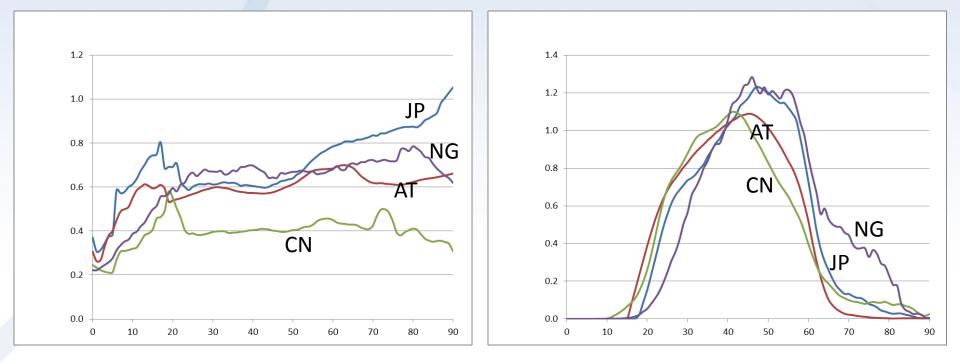


Source: Lee and Mason 2011.

Comparison of consumption and labor income by age in China, Japan, Austria and Nigeria

Consumption

Labor Income

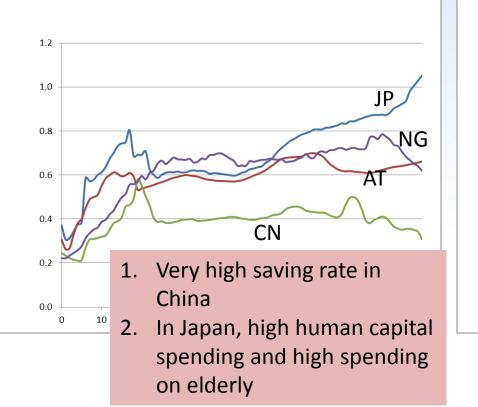




Comparison of consumption and labor income by age in China, Japan, Austria and Nigeria

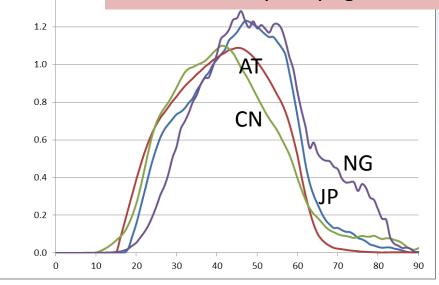
1.4

Consumption



1. Extremely early retirement in China;

- Labor Inc 2. In Nigeria, start and end labor at very late ages.
 - 3. In Austria, start and end labor at very early ages.





Support Ratio

$$SR_{t} = \frac{\sum_{x} y_{l}(x, t_{0})P(x, t)}{\sum_{x} c(x, t_{0})P(x, t)}$$

$$y_{l} - \text{Age index of labor income}$$

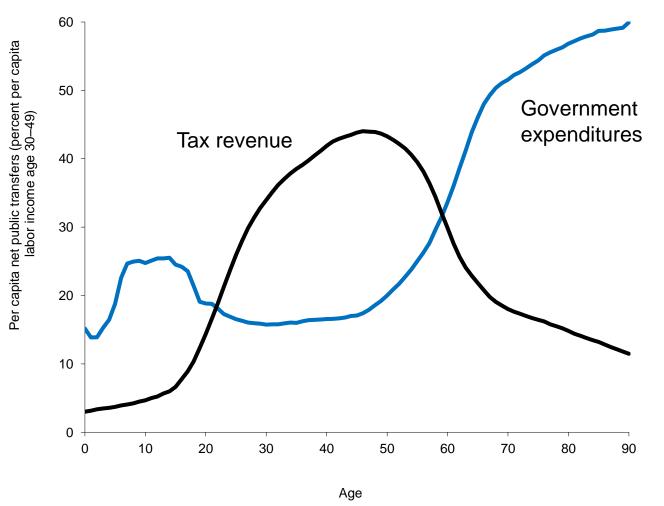
$$c - \text{Age index of consumption}$$

$$P - \text{Population.}$$

"fiscal support ratio" is defined in the same way for taxes and government benefits by age.



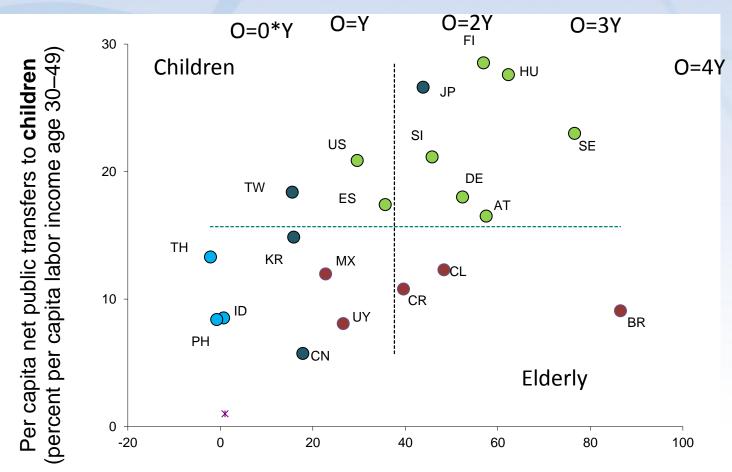
Figure 1



Source: Miller, 2011



Per capita net public transfers to children and the elderly: 20 economies around 2000.

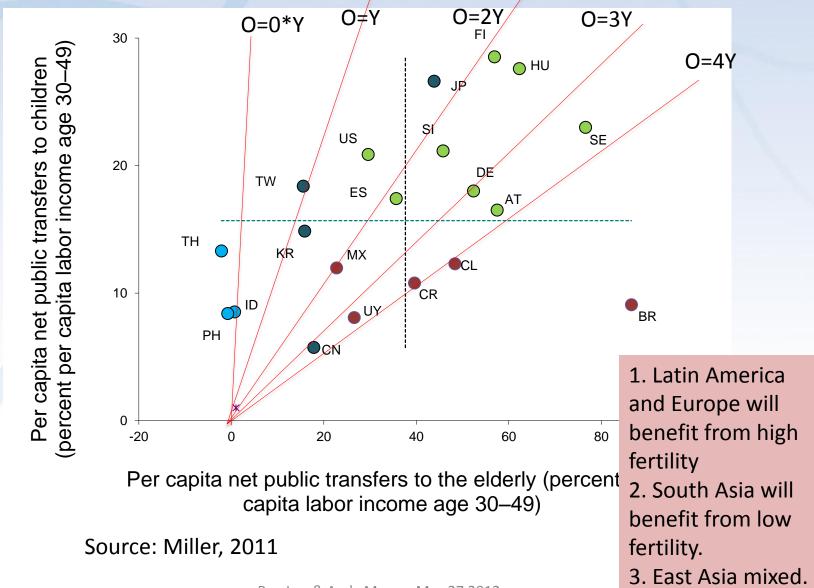


Per capita net public transfers to the **elderly** (percent per capita labor income age 30–49)

Source: Miller, 2011



Per capita net public transfers to children and the elderly: 20 economies around 2000.



Summary of total fertility rate that maximizes alternative objectives.

For individual Asian countries, results assume current Japan mortality.

Region/Country	Current	Fiscal		
	TFR	support		
		ratio		
Africa	4.3	na		
East Asia	1.3	2.3		
S and SE Asia	2.3	1.2		
Latin America	2.2	3.9		
West	1.7	3.1		
	Individual East Asia			
China	1.6	2.6		
Japan	1.3	2.7		
S. Korea	1.3	2.1		

1. In LAC and the West a high fertility rate favors public finances.

2. In Asia public transfers to the elderly are more modest and, hence, public finances are less vulnerable.



The public sector

- Some programs (pensions, health care, long term care) are very strongly impacted by population aging
- But public is just a fraction of the whole economy
- Also, shifting support costs from family to public sector may not change the full cost.
- Need to consider the whole economy.
- The broader measure of consumption and labor income does this.
- Now look at TFR that maximizes general support.



Summary of total fertility rate that maximizes alternative objectives.

For individual Asian countries, results assume current Japan mortality.

Region/Country	Current	Fiscal	Support			
	TFR	support	ratio			
		ratio				
Africa	4.3	na	1.5			
East Asia	1.3	2.3	2.2			
S and SE Asia	2.3	1.2	1.8			
Latin America	2.2	3.9	2.1			
West	1.7	3.1	2.4			
	Individual East Asian countries					
China	1.6	2.6	2.1			
Japan	1.3	2.7	2.3			
S. Korea	1.3	2.1	2.1			

- For general support ratio, the maximizing TFR moves toward replacement in every case.
- In Africa, with low child costs and low net consumption by elderly, the maximizing TFR is very low.



Consumption per Worker

Effect of slower population growth considered using two polar cases.

- I. "Golden Rule" saving: the saving rate that maximizes consumption.
- II. Fixed capital-output ratio: based on average for OECD countries.

Technical details provided in the paper.

Results presented below.



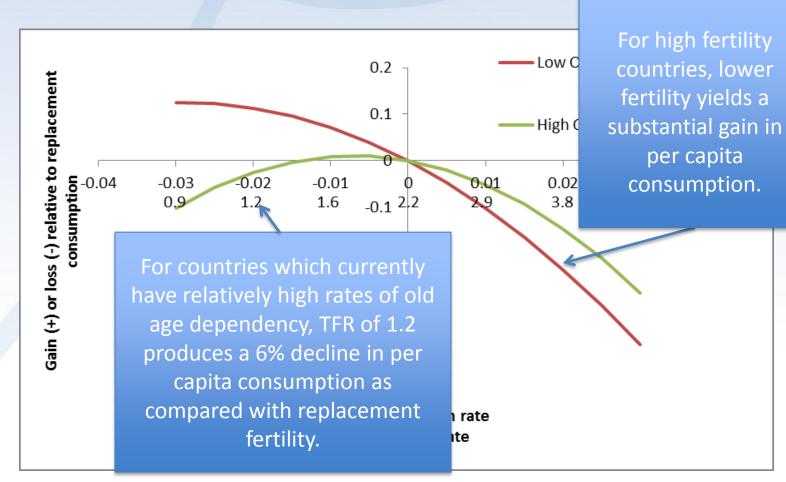
Summary of total fertility rate that maximizes alternative objectives.

For individual Asian countries, results assume current Japan mortality.									
Region/Country	Current	Fiscal	Support	Consumption					
	TFR	support	ratio	K/Y=3	Golden				
		ratio			rule				
Africa	4.3	na	1.5	1.1	0.8				
East Asia	1.3	2.3	2.2	1.7	1.4				
S and SE Asia	2.3	1.2	1.8	1.3	1.0				
Latin America	2.2	3.9	2.1	1.6	1.3				
West	1.7	3.1	2.4	1.9	1.5				
Individual East Asian countries									
China	1.6	2.6	2.1	2.0	1.7				
Japan	1.3	2.7	2.3	1.9	1.6				
S. Korea	1.3	2.1	2.1	1.7	1.4				

1. TFR that maximizes consumption is substantially below the TFR that maximizes support ratio because of the population growth effect. 2. TFR below replacement maximizes consumption.



Effect of TFR on Consumption (K/Y = 3)



Note: OAD is old age dependency as measured by per capita consumption relative to per capita labor, income for elderly.



Conclusions: Limitations

- We assumed that current age profiles of consumption and labor income remain fixed. But many sensible policies would alter them, e.g. later retirement.
- Our analysis does not include "consumption value" of children for parents. Hence,
 - Does not provide rationale for intervention to reduce fertility
 - Does indicate that pronatalist incentives may not be warranted.
- Implications of environmental constraints were not considered, but these would reinforce our conclusions.



Conclusions

- Very low fertility is **fiscally** costly in Europe, Japan, US, and Latin America with large public old-age support systems.
 - Population aging will require painful adjustments to these programs.
- However, low fertility does not lead to lower standards of living overall.
- Very low fertility has a moderately adverse economic effect.
- However, economic fundamentals with low fertility do not look bad.

